

VISTAwards!

Vision for Innovation in Sustainable Tourism Awards

SPOTLIGHT ON UNSUSTAINBLE TOURISM

REPORTING IRRESPONSIBLE TOURISM



VISTAwards – Examples of Unsustainable Tourism: Submission Form

In the VISTAwards, bad practice as well as good practice is being showcased - a spotlight will highlight nominated tourism-related unsustainable and irresponsible stakeholder actions related to any given destination. Examples might be: a piece of unjust government policy, poor governance, inappropriate property or destination development, corporate greed, harmful environmental business services/practices, oppressive and unfair social behaviour, unsustainable use of technology, etc...

Submit Your Own Example

In order to submit an example of irresponsible or unsustainable tourism activity to the *VISTAwards* you have to fill in the following information form. The form asks you questions that cover an *Agenda 21*-based analysis of the economic, environmental, socio-cultural and institutional processes of sustainable development in general. The questions focus this broad *Agenda 21 Sustainable Consumption and Production* framework through the lens of the tourism sector-specific *Global Sustainable Tourism Council's* criteria for sustainable tourism, and are formulated according to knowledge needed for preparation of a case for the purposes an EU impact assessment (IA) /, national environmental impact assessments (EIAs), national/regional strategic environmental assessments (SEAs) and territorial planning decision support.

Legal Notice

When you submit an Unsustainable Tourism Development Form you should avoid publishing any material which is abusive, vulgar, defamatory, inaccurate, harassing, hateful, threatening, invading of others privacy, or violates any EU or national law.

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Please note that the structure of the form allows for a short summary (Qu11 A and 11B) or more detailed description of the issue (Qu 12 onwards. Therefore allow 20 minutes to 2 hours to fill in the form once you have the information. Read all the questions first, then fill in the form. It is likely that you will not have all the information to hand, but you should answer all compulsory questions (marked with an *asterisk).

A: IDENTIFICATION DETAILS

1.TITLE OF REPORTED IRRESPONSIBLE OR UNSUSTAINABLE ACTIVITY/BUSINESS:*

"Kok-Zhailau" ski resort

2. DATE OF SUBMISSION:* March 3, 2014 **UPDATED:**

3. INFORMATION SUBMITTED BY:*

Zhamilya Zhukenova

4. REPRESENTATIVE OF (IF APPLICABLE):*

"Protect Kok-Zhailyau" Initiative Group

5. CONTACT EMAIL:*

zhamilyazhukenova@gmail.com

6. NAME OF PROJECT/BUSINESS RESPONSIBLE FOR THE ACTIVITY:*

"Kok-Zhailau" ski resort / Almaty city council – Tourism office, "Capital Partners" real estate development company

7. ADDRESS:*

4, Republic Square, Almaty, Kazakhstan

8. LOCATION:*

The planned resort is to be located on the territory of Ile-Alatau National Park, Almaty region, Kazakhstan 43°08'32.4"N 77°00'08.2"E

9. WEB ADDRESS (IF APPLICABLE):*

http://www.kokzhailauskiresort.com/index.html, http://www.almaty.kz/page.php?lang=2, http://capitalpartners.ws/en/#!/about

10. CONTACT PERSON (IF KNOWN):*

Bekzhan Idrissov, press secretary (+7-777-384-7871, e-mail: bidrisov@yandex.ru)

B SUMMARY:*

11A. NATURE OF UNSUSTAINABLE ACTIVITY (-IES)* (Please state nature and extent of the problem(s))

Kok-Jailau valley located to the south of the city of Almaty – is one of the most accessible and beloved recreation places for the residents of Almaty who like hiking, bicycling, skiing, and horse riding tourism.

Today one of the main ecological problems in Kazakhstan is a plan of officials to build a ski resort on the territory of Ile-Alatau National Park in Kok-Zhailyau gorge – home to a number of globally and locally endangered species listed in the Red Book of Kazakhstan. Plans for construction encompass huge territory up to the border of Kazakhstan and Kyrgyzstan, which is the prime habitat of extremely rare snow leopard (Panthera uncia or Uncia uncia), Turkestan lynx (Lynx lynx isabellinus), Ibis bill (Ibidorhyncha struthersii), Tetraogallus himalayensis, Menzbier's Marmot (Marmota menzbieri) and others (you may learn more about the issue at http://k-

zh.kz/?page id=276,http://www.greensalvation.org/en/index.php?page=KokJailau).

11B. HOW DOES THE ACTION/PROJECT/ACTIVITY DEMONSTRATE IRRESPONSIBLE AND UNSUSTAINABLE MANAGEMENT, ACTIONS OR EFFECTS?*

Meanwhile, the ski resort is only a disguise for the actual plan, which is to build private luxury houses, hotels and a golf-course in the very heart of the National Park. The Almaty Mayor Office and private business interests are lobbying the legislature to make amendments to laws and regulations so that they could not be accused in breaking the law and reach their goals. Our deep concern about this is that not only the integrity of the National Park will be destroyed but the ecology of the city of Almaty, adjacent to the National Park, will be dealt a deadly blow as well. Currently Almaty is rated as # 4 in the list of the most polluted cities in the world by Newsweek. The city gets most of its fresh air and water from the "disputed" part of the National Park.

Recently the initiators of the ski resort had organized the public hearing for the project, where they had presented the Preliminary Assessment of Impact on the Environment. The document revealed their plans to cut 27 hectares of unique forest on the territory of the National Park. The forest consists of Picea schrenkiana that grows on steep mountain slopes and has water conservation and protection functions. Even more, according to the plan, the territory of the resort will be located in the habitat of species, which are classified "Endangered" in the IUCN Red List of Threatened Species. Regardless of all these facts, the local authorities keep lobbying the project unreasonably claiming the resort as not harmful for the National Park.

C FURTHER DETAILED DESCRIPTION:

12A WHO ARE THE OTHER STAKEHOLDERS INVOLVED?*

Citizens of Almaty and Almaty surroundings, Ministry of environment and water resources of Kazakhstan, Ile-Alatau National Park, local and foreign tourists, Almaty city council, Capital Partners, technical-economical specification prepared by: Centre for Remote Sensing and GIS "TERRA", KPMG, Ecosign Mountain Resort Planners Ltd., Kyrgyz Republic.

12B WHAT PART ARE THEY PLAYING? Please provide details of the issue in the table below. Please describe positive and negative Impacts according to different stakeholders relationship to the issue. If negative, please describe potential mitigating actions.

Impact analysis	Qualitative Quantitative		Alternatives/	Comments	
impact analysis	assessment/+-	assessment/+-	Options		
How does the	The project is still on	The ski resort is planned	"Protect Kok-Zhailyau"		
action/project/activity	consideration despite the	to accept up to 11 000	initiative group proposes		
effect socio-economic	fact that it claims	people at once. This figure	to develop ecological and		
processes in the local	protected area for	is not supported by any	sustainable tourism in the		
community, alongside	construction. Even more,	demand and/or viable	valley. This idea includes		
other potential economic	the latest updates in	research.	trails facilitation (handrails		
impacts?	Kazakhstan economy vote	The project initiators	on steep slopes, special		
	against it – devaluation	claim that the payback	trails for people with		
	happened in February	period will be 20 years in	disabilities), construction		
	2014 had depreciated	case 1 person will spend	of ecological alpine huts		
	local currency up to 23%	at least 390 USD	for overnight tourists, etc.		
	comparing to USD and		This activity does not		
	Euro. There is no		demand to 450 mln USD,		
	reasonable justification to		but far less, saving the		
	this turn rather than an		money for other needs. As		
	attempt to make up a		the same time the project		
	negative gap in country's		can generate some small		
	budget. In view of this, a		cash flows for self-		
	project, demanding at		maintenance and national		
	least 450 mln USD seems		park needs.		
	to be a silly investment.				
How does the	Being illegal, the project is		Development of ecological		
action/project/activity	a live example of how		tourism on the territory of		
effect cultural heritage	effective corruption is in		the national park will only		
and have other potential	Kazakhstan. In case the ski		strengthen the cultural		
socio-cultural impacts?	resort built, it will become		value of the place. It will		
	a proof of permissiveness		teach people and future		
	for government officials,		generations to act and		

	and a Caramana da		ilitat a salata dat	
	neglect of any needs and		think sustainably.	
	rights of ordinary people.		Unfortunately, today not	
	Kok-Zhailyau valley – is a		each person going to the	
	special place for citizens		mountains takes his/her	
	and guests of Almaty – it		rubbish with him/her.	
	is affordable for anyone to			
	rest there. The place has a			
	special atmosphere,			
	where strangers greet			
	each other and			
	communicate in positive			
	manner.			
How does the	According to the Tentative	According to the latest		
action/project/activity	Assessment of Project	information (Technical-		
effect the environment	Impact on the	economical specification		
and have other potential	Environment, it is clear	of changing status of		
environmental impacts.	that construction works	National Park territory),		
	will touch the habitat of	the project will result in		
	threatened flora and	cutting 38 ha of trees.		
	fauna species and destroy	In addition, some ski		
	it.	tracks are going to be		
	Then, Kok-Zhailyau is	constructed on glaciers –		
	located right "above" the	on the territory above		
	city of Almaty, which is	Kok-Zhailyau. So, it will		
	one of the most polluted	affect the highly protected		
	cities. Normally the valley	zones of the National Park		
	with its forests acts as	and the habitat of rare		
	"lungs" of the city. No	snow leopard.		
	lungs – no fresh air in the	Furthermore, in order to		
	city, more worth	be functioning 5 months		
	ecological situation and	per year the resort will		
	hence more health	need to use artificial		
	problems will have the	snowmaking technologies.		

population of the city.	They demand for huge	
	amounts of water and the	
	reservoirs of 330 000 sq.	
	m. in the mountains will	
	become a mudflow	
	catastrophe risk for the	
	city.	

13. CAN YOU REFER TO ANY MONITORING/CERTIFICATION SYSTEM THAT THIS EXAMPLE IS COVERED BY OR IS RELATED TO? (See www.destinet.eu to check if your example is listed in relationship to any certificates or awards)

No

14. GOOD GOVERNANCE QUESTIONS

14A CAN YOU ESTABLISH ECONOMIC, ENVIRONMENTAL OR SOCIAL DRIVERS AND UNDERLYING CAUSES OF THIS SITUATION? (IF YOU ARE FAMILIAR WITH THE DRIVING FORCE, PRESSURE, STATE, IMPACT, RESPONSE (DPSIR) MODEL, PLEASE APPLY)

The project originally was initiated by Almaty city council. Previously all issues related to Ile-Alatau National Park were related to the land. The national park is located right to the south from Almaty – in the mountains and its territory is seems to be very attractive for private estate. That is the reason why there are many elite houses built in the mountains. Kok-Zhailyau is a very picturesque place and at the same time the idea of ski resort there is not viable in terms of country's legislation, demand, payback period.

But still, project initiators go ahead and the latest movement was to deprive Kok-Zhailyau the status of protected area so that the ski resort construction could become 'legal'.

14B CAN YOU DESCRIBE THE GOVERNANCE CHAIN AND FINANCING PROCESSES BEHIND THE ACTIVITY? (STATE OBJECTIVES AND ACTIONS ESTABLISHED AT A NUMBER OF ADMINISTRATIVE LEVELS AND DEPARTMENTS)

The model of the project is as follows:

Government of Kazakhstan invests 450 mln USD in the ski resort, particularly in its infrastructure. Another 900 mln USD are to be invested by private investors into hotels and other tourist and entertainment infrastructure construction.

For this moment 350 mln KZT were already spent of the development of Technical-economical specification of the project. The money were spend from Almaty city budget and the document was not presented to the public yet.

14C CAN YOU DESCRIBE THE POLICY CONTEXT OR PROVIDE AN OVERVIEW OF EXISTING GOVERNANCE MEASURES ON THIS ISSUE? (STATE POLICY OBJECTIVES THAT CORRESPOND TO THE PROBLEM/ROOT CAUSES OR SOLUTIONS)

As soon as the project touches a National Park, it has to be considered by the Ministry of environment and water resources of Kazakhstan. The ecological expertise could be provided by the Ministry **only**. However, it was finally provided by the Office of natural resources under Almaty city council. This issue is being considered at city court now.

14D ARE YOU AWARE OF DIFFERENT SITUATIONS ACCORDING TO EUROPEAN OR UN MEMBER STATES?

14E HOW CAN THIS PROJECT/ACTIVITY/DESTINATION BE IMPROVED?

This project has to be reconsidered and transferred to any other territory outside protected areas. Underlying principle of the project has to be sustainability.

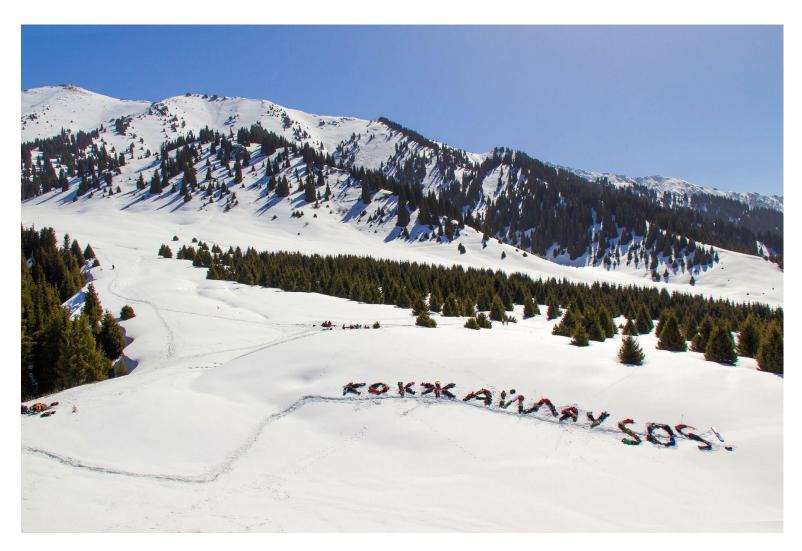
The territory of Kok-Zhailyau is an ideal place for ecological tourism development, promoting mountain trekking, hiking, walking, bird watching, etc.

14F WHAT OTHER DEVELOPMENT OPTIONS/ALTERNATIVE WERE POSSIBLE?(COMPARE THE OPTIONS, WEIGHING-UP POSITIVE/ NEGATIVE IMPACTS AND EFFECTIVENESS OF PREFERRED OPTION IN ACHIEVING OBJECTIVES)

15. UPDATES AND PROGRESS:		
Update Date:		
Author:		
16. SUBMIT IMAGES RELATED TO REPORTED ISSUE HERE:		



Kok-Zhailyau valley at Ile-Alatau National Park



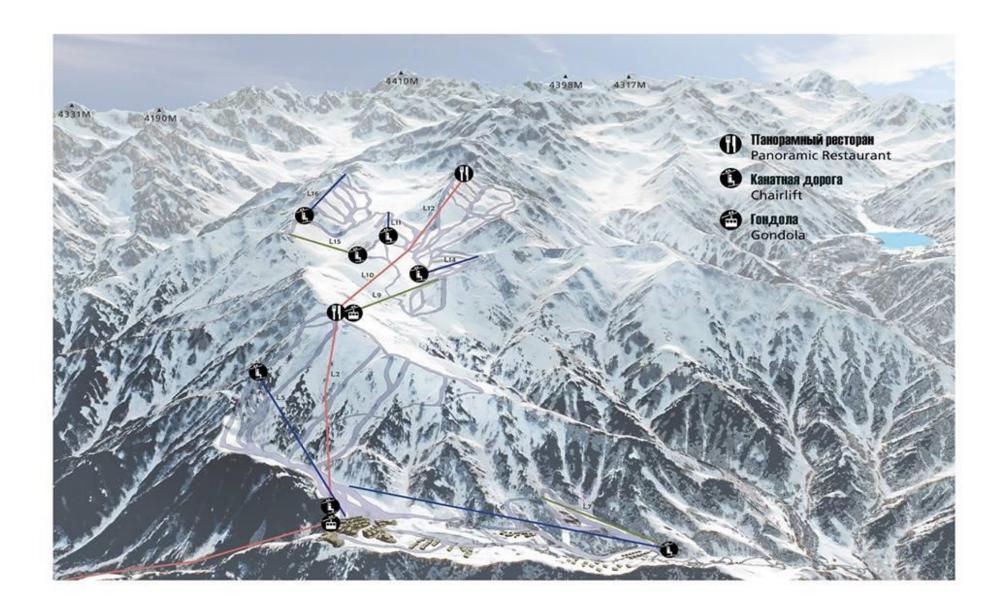
Kok-Zhailyau in winter time with people-letters asking for help.



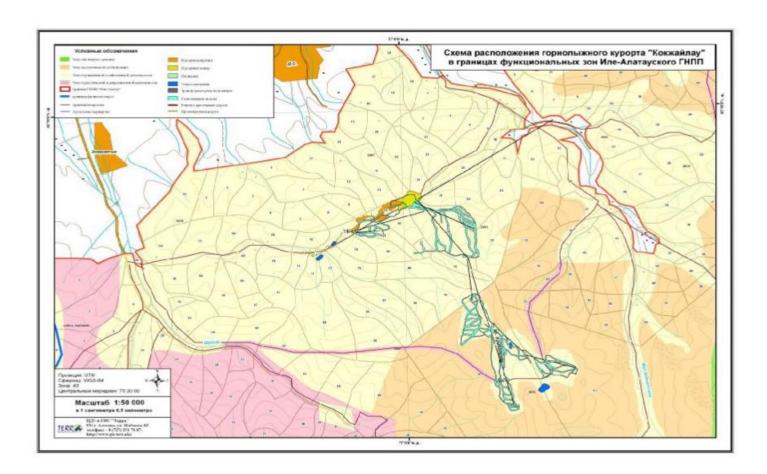
The picture was taken from official Facebook page of ski resort. The view of the resort in summer.



The view of the resort in winter



The plan of ski tracks of the resort. The highest of them are on the glaciers.



The map shows Ile-Alatau National Park (separated by red border). The blue lines in the center – are the ski tracks of the resort, green and orange zones – village of ski resort. The pale colour of the national park territory stands for the zone of limited economic activity, while the orange – is the zone of ecological stabilizations. At the moment the territory of the ski tracks is still refers to the zone of ecological stabilization. The picture presents plans of ski resort initiators to deprive the protection status of the areas.